

FELONY DISENFRANCHISEMENT LAWS IN THE UNITED STATES

Overview

Since the founding of the country, most states in the U.S. have enacted laws disenfranchising convicted felons and ex-felons. In the last 30 years, due to the dramatic expansion of the criminal justice system, these laws have significantly affected the political voice of many American communities. The momentum toward reform of these policies has been based on a reconsideration of their wisdom in meeting legitimate correctional objectives and the interests of full democratic participation.

State Disenfranchisement Laws

- 48 states and the District of Columbia prohibit inmates from voting while incarcerated for a felony offense.
- Only two states Maine and Vermont permit inmates to vote.
- 36 states prohibit felons from voting while they are on parole and 31 of these states exclude felony probationers as well.
- Three states deny the right to vote to all ex-offenders who have completed their sentences. Nine others disenfranchise certain categories of ex-offenders and/or permit application for restoration of rights for specified offenses after a waiting period (e.g., five years in Delaware and Wyoming, three years in Maryland, and two years in Nebraska).
- Each state has developed its own process of restoring voting rights to ex-offenders but most of these restoration processes are so cumbersome that few ex-offenders are able to take advantage of them.

Impact of Felony Disenfranchisement

- An estimated 4.7 million Americans, or one in forty-three adults, have currently or permanently lost their voting rights as a result of a felony conviction.
- 1.4 million African American men, or 13% of black men, are disenfranchised, a rate seven times the national average.
- An estimated 676,730 women are currently ineligible to vote as a result of a felony conviction.
- More than 2 million white Americans (Hispanic and non-Hispanic) are disenfranchised.
- In six states that deny the vote to ex-offenders, one in four black men is *permanently* disenfranchised.
- Given current rates of incarceration, three in ten of the next generation of black men can expect to be disenfranchised at some point in their lifetime. In states that disenfranchise ex-offenders, as many as 40% of black men may permanently lose their right to vote.
- 1.7 million disenfranchised persons are ex-offenders who have completed their sentences. The state of Florida had an estimated 600,000 ex-felons who were unable to vote in the 2000 presidential election.

¹ This estimate is based on the proportion of whites convicted of felony offenses for the period 1988-1996.

² Bureau of Justice Statistics' reports on felony sentences in state courts do not provide separate conviction data for Hispanics.

Policy Changes

- **Alabama**: In 2003, Governor Riley signed into law a bill that permits most felons to apply for a certificate of eligibility to register to vote after completing their sentence.
- **Connecticut**: In May 2001, Governor Rowland signed into law a bill that extends voting rights to felons on probation. The law is expected to make 36,000 persons eligible to vote.
- **Delaware**: Until recently, Delaware imposed a lifetime voting ban for felons. In June 2000, the General Assembly passed a constitutional amendment restoring voting rights to some ex-felons five years after the completion of their sentence.
- Florida: The Brennan Center and the Lawyers' Committee for Civil Rights Under Law have a voting rights case pending in the US District Court for the Southern District of Florida challenging the constitutionality of the voting laws that disenfranchise ex-felons.
- **Iowa**: Governor Vilsack issued an executive order in 2005 automatically restoring the voting rights of all ex-felons, a process that will continue on a monthly basis upon the completion of sentence.
- **Kansas**: In 2002, the legislature added probationers to the category of excluded felons.
- **Kentucky**: In 2001, the legislature passed a bill that requires that the Department of Corrections inform and aid eligible offenders in completing the restoration process to regain their civil rights.
- Maryland: In 2002, the legislature repealed its lifetime ban on two-time ex-felons (with the exception of felons with two violent convictions) and imposed a three-year waiting period after completion of sentence before rights can be restored.
- Massachusetts: In 2000, the Massachusetts electorate voted in favor of a constitutional amendment, which strips persons incarcerated for a felony offense of their right to vote.
- **Nebraska:** In March 2005, the Legislature repealed the lifetime ban on all felons and replaced it with a two-year post-sentence ban.
- **Nevada**: In 2003, the state approved a provision to automatically restore voting rights for first-time nonviolent felons immediately after completion of sentence.
- New Mexico: In 2001, the Legislature adopted a bill repealing the state's lifetime ban on ex-felon voting. In 2005, a bill was passed that requires the Department of Corrections to provide notification of completion of sentence to the Secretary of State's office.
- **Pennsylvania**: A Commonwealth Court restored the right to vote to thousands of ex-felons who, as a result, were entitled to vote in the 2000 presidential election.
- **Texas**: In 1997, the Texas Legislature passed a bill, signed by Governor George W. Bush, eliminating the two-year waiting period after completion of sentence before individuals can regain their right to vote.
- **Utah**: In 1998, Utah voters approved an amendment prohibiting persons incarcerated for a felony conviction from voting.
- **Virginia**: The Virginia legislature passed a law in 2000 enabling certain ex-felons to apply to the circuit court for the restoration of their voting rights five years after the completion of their sentence; those convicted of felony drug offenses must wait seven years after completion. The circuit court's decisions are subject to the Governor's approval.
- **Wyoming**: In 2003, Governor Freudenthal signed a bill to allow people convicted of a non-violent first-time felony to apply for restoration of voting rights five years after completion of sentence.

Sources: Jamie Fellner and Marc Mauer, Losing the Vote: The Impact of Felony Disenfranchisement Laws in the United States, Human Rights Watch, The Sentencing Project, October 1998; Patricia Allard and Marc Mauer, Regaining the Vote: An Assessment of Activity Relating to Felon Disenfranchisement Laws, The Sentencing Project, January 2000, and updates by The Sentencing Project; & Christopher Uggen and Jeff Manza, Democratic Contraction? Political Consequences of Felon Disenfranchisement in the United States, American Sociological Review, December 2002

Categories of Felons Disenfranchised Under State Law

| STATE | PRISON | PROBATION | PAROLE | EX-FELONS | |
|----------------------|--------|-----------|--------|-----------|--|
| | | | | All | Partial |
| Alabama | Х | Х | Х | | X (certain |
| | | | | | offenses) |
| Alaska | X | X | Х | | |
| Arizona | Х | X | X | | X (2nd felony) |
| Arkansas | X | X | X | | |
| California | X | | X | | |
| Colorado | X | | X | | |
| Connecticut | X | | X | | |
| Delaware | X | X | X | | X (5 years) |
| District of Columbia | X | | | | |
| Florida | X | Х | X | X | |
| Georgia | Х | Х | X | | |
| Hawaii | Х | | | | |
| Idaho | Х | Х | Х | | |
| Illinois | Х | | | | |
| Indiana | Х | | | | |
| Iowa * | Х | Х | Х | | <u> </u> |
| Kansas | Х | X | Х | | |
| Kentucky | X | X | X | X | |
| Louisiana | X | X | X | <u>-*</u> | <u> </u> |
| Maine | Λ | Λ | Λ | | |
| | Х | Х | Х | | X (2nd felony, |
| Maryland | ^ | Λ | Λ | | 3 years) |
| Massachusetts | X | | | | |
| Michigan | X | | | | |
| Minnesota | Х | X | Х | | |
| Mississippi | Х | Х | Х | | X (certain |
| | | | | | offenses) |
| Missouri | Х | X | X | | |
| Montana | X | | | | |
| Nebraska | X | X | Х | | X (2 years) |
| Nevada | X | X | Х | | <pre>X (except first- time nonviolent)</pre> |
| New Hampshire | Х | | | | |
| New Jersey | Х | X | Х | | |
| New Mexico | Х | Х | Х | | |
| New York | Х | | Х | | |
| North Carolina | Х | Х | Х | | |
| North Dakota | Х | | | | |
| Ohio | X | | | | |
| Oklahoma | Х | Х | Х | | |
| Oregon | X | 21 | 1 1 | | |
| Pennsylvania | X | | | | |
| Rhode Island | X | X | Х | | |
| | | i | | | <u> </u> |
| South Carolina | X | Х | X | | |
| South Dakota | X | 37 | X | | V (most 1001) |
| Tennessee | X | X | X | | X (post-1981) |
| Texas | X | Х | Х | | |
| Utah | X | | | | |
| Vermont | | | | | |
| Virginia | X | X | X | X | |
| Washington | X | X | X | | |
| West Virginia | X | X | X | | |
| Wisconsin | | | | | |
| | Х | Х | X | | |
| Wyoming | | X | X | | X (5 years) |

 $^{^{*}}$ In July 2005, Iowa Governor Vilsack issued an executive order restoring the right to vote for all persons who have completed supervision. However, the lifetime prohibition on voting remains Iowa law.